EIGHTEENTH GUAM LEGISLATURE 1985 (FIRST) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO THE GOVERNOR

This is to certify that Substitute Bill No. 75, "AN ACT TO REPEAL AND REENACT CERTAIN SECTIONS OF TITLE 19, GUAM CODE ANNOTATED RELATIVE TO ACCREDITATION RECOMMENDATIONS TO GUAM COMMUNITY COLLEGE, AND FOR OTHER PURPOSES", was on the 22nd day of August, 1985, duly and regularly passed. JOE T. SAN AGUSTIN Acting Speaker
Attested:
ELIZABETH P. ARRIOLA Senator and Legislative Secretary
This Act was received by the Governor this 23 rd day of August, 1985, at 10:00 o'clock A.m.
Assistant Staff Officer Governor's Office

RICARDO J. BORDALLO Governor of Guam

Public Law No. 18-12

EIGHTEENTH GUAM LEGISLATURE 1985 (FIRST) Regular Session

Bill No. 75 (LS) Substitute by Committee on Rules

Introduced by:

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F. J. Quitugua T. S. Nelson F. R. Santos

E. P. Arriola

H. D. Dierking

J. T. San Agustin

E. R. Duenas

A. C. Lamorena III

A. R. Unpingco

AN ACT TO AND REPEAL REENACT CERTAIN SECTIONS OF TITLE 19, GUAM CODE ANNOTATED ACCREDITATION RELATIVE TORECOMMENDATIONS COMMUNITY COLLEGE, AND FOR OTHER TO GUAM PURPOSES.

BE IT ENACTED BY THE PEOPLE OF THE TERRITORY OF GUAM: 17 GCA §31110 is amended by deleting the word "provost" Section 1. wherever it appears and replacing it with the word "president".

Section 2. Subsection (a) of 17 GCA \$31110 is repealed and reenacted to read:

> "§31110. President.

- The Board shall appoint the President of the College (a) who shall be its chief executive officer. The President of the college shall serve as the executive officer of the Board and shall have full charge and control not in conflict with the policymaking authority of the Board of Trustees of the administration and business affairs of the College."
- Section 3. Subsection (a) of 17 GCA §31113 is repealed and reenacted to read:
 - "(a) With the exception of the President and the Private Executive Secretary who shall be in the unclassified service, all other employees of the College shall be classified employees. The President

shall serve the College on a contractual basis, and notwithstanding any other provision of law, shall be entitled to all benefits of the government of Guam given to employees including being a member of the Retirement Fund. The term of the contract of employment between the President and the Board shall not be for longer than six (6) years, which term may be renewable any number of times."

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Section 4. A new subsection (c) is added to 17 GCA §31113 to read:

- "(c) The title of the classified position of Deputy Provost established by Public Law 17-27, Section 3, shall be Vice President, and the person occupying the position of Vice President shall serve as Acting President in the absence of the President."
- Section 5. (a) Persons who are occupying the positions of Provost and Deputy Provost at the time of enactment of this Act shall occupy the positions of President and Vice President, respectively, which are created pursuant to Section 1, Section 3 and Section 4 of this Act.
- (b) The President and the Vice President shall only be removed for cause.

Section 6. Subsection (a) of 17 GCA §31101 is repealed and reenacted to read:

"\$31101. Administration of the Guam Community College.

All powers vested in the Guam Community College except as provided herein shall be exercised by the Guam Community College Board of Trustees. The Board shall consist of seven (7) trustees nominated and appointed by the Governor with Three (3) trustees the advice and consent of the Legislature. shall be appointed to terms of three (3) years, three (3) trustees shall be appointed to terms of five (5) years and the student member provided for herein shall serve a term of two (2) years. Their successors shall be appointed each for a term of five (5) years with the exception of the student member whose term shall be two (2) years from the date of the expiration of the term for which his predecessor was appointed and has qualified. shall be permitted to serve their full term members of appointment. No courtesy resignations shall be required. All

vacancies occurring on the Board of Trustees shall be filled by the Governor with the advice and consent of the Legislature for the unexpired term."

Section 7. (a) The legislature finds that the government of Guam has derived a savings from the implementation of the provisions of P.L. 18-9 and therefore a source of funding for the Public Utility Agency of Guam can be found in the reduced expenditures from the General Fund caused by the enactment of P.L. 18-9.

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32 33 (b) Section 2 of Chapter II, Administrative Provisions, of P.L. 17-70 is amended to read:

"Section 2. Any shortfall in the Public Utility Agency of Guam Fund resulting from lack of revenues from water and sewage charges and other Public Utility Agency of Guam sources shall first be made up from personnel lapses within the agency and from the Personnel Lapse In addition, the Governor shall have Fund of the Executive Branch. the authority to transfer funds to the Public Utility Agency of Guam from any other department or agency of the Executive Branch to make up any shortfalls in the Public Utility Agency of Guam Fund not coming from personnel lapses and Public Utility Agency of Guam revenues. Further, in order to insure the ability of Public Utility Agency of Guam to provide essential services such additional funds as are required are hereby appropriated from the General Fund to the Public Utility Agency of Guam Fund but in no event shall the total revenues and appropriation to the Public Utility Agency of Guam fund for FY 1985 from all sources exceed \$14,792,236."

Section 9. The Governor of Guam is hereby authorized to convey to the qualified applicant, Mrs. Engracia Ungacta, that portion of government land perpendicular to Lot No. 300-1, Agana, containing an area of 400 square meters, at current fair market value.

Section 10. The Governor is authorized to convey to the qualified applicants, Mildred Duenas and Pedro Blas, that portion of the old Maxwell Street situated between Lots Nos. 1248-NEW 2061 and 2060-R1, Agana, at current fair market value.

Section 11. The sum of Thirty Three Thousand Dollars (\$33,000) is appropriated from the General Fund to the Department of Revenue and Taxation for the purpose of renovating and relocating the Motor Vehicle Office to the old airport building and for construction of an elevator at the NAPA building.



EIGHTEENTH GUAM LEGISLATURE

P.O. Box CB-1, Agena, Guam 96910 • Tel: 472-3408/9, 477-9182

MEMBERS: Senators E.P. Arriola, E.R. Duenas, H.D. Dierking, A.C. Lamorena III,

T.S. Nelson, J.T. San Agustin, F.R. Santos, A.R. Unpingco

Committee Coordinator: Ms. Ignacia T. Tajalle

August 12, 1985

The Honorable C. T. C. Gutierrez Speaker, Eighteenth Guam Legislature P. O. Box CB-1 Agana, Guam 96910

Dear Mr. Speaker:

The Committee on Education to which was referred Bill No. 75: "RELATIVE TO REPEALING AND REENACTING SECTIONS OF THE GOVERNMENT CODE RELATIVE TO ACCREDITATION RECOMMENDATIONS TO GCC" has had the same under consideration and now wishes to report back with the recommendation to do pass.

Votes on the above recommendation are as follows:

To Pass 5	Not to Pass0
To Report Out Only 3	To Place in Inactive File
Off-Island 1	

A copy of the Committee's report and pertinent documents are enclosed for your reference and information.

Sincerely.

FRANKLIN J. A. QUITUGUA

FJAQ/ecv

Enclosures

VOTE SHEET OF THE COMMITTEE ON EDUCATION ON BILL NO. 75

Relative to Repealing and Reenacting Sections of the Government Code Relative to Accreditation Recommendations to GCC.

COMMITTEE MEMBERS	TO PASS	NOT TO PASS	TO REPORT OUT ONLY	TO PLACE IN INACTIVE FILE
SEN. F.J. QUITUGUA/Chairman				
SEN. E.P. ARRIOLA, Member				
SEN. E.R. DUENAS, Member				
SEN_H.D. DIERKING, Member				
SEN. A.C. LAMORENA, Member	-		7	
SEN. T.S. WELSON, Member				
SEN. J.T. SAN AGUSTIN, Member				
J.K. Lanta				
SEN. F.R. SANTOS, Member	,		V	
SEN. A.R. UNPINGCO, Member			#1; 3 -	

REPORT OF THE COMMITTEE ON EDUCATION ON BILL NO. 75

<u>Bill No. 75:</u> Relative to Repealing and Reenacting Sections of the Government Code Relative to Accreditation Recommendations to GCC.

Introduced by: Senator Franklin J. Quitugua

PREFACE

The Committee on Education conducted a scheduled public hearing on Bill No. 75. The public hearing was conducted in the morning on Wednesday, March 13, 1985 in the Legislative Session Hall. Committee members present for the hearing were as follows:

Senator Franklin J. Quitugua, Chairman Senator Herminia D. Dierking, Member Senator Ted S. Nelson, Member Senator Joe T. San Agustin, Member Senator Frank R. Santos, Member

BACKGROUND

Testimonies heard on Bill No. 75 were as follows:

1. Mr. Peter R. Nelson, Provost of the Guam Community College, Representing the Governor's LRC

Mr. Nelson read his prepared testimony which may be summarized as follows:

- Bill No. 75 had been reviewed and concurred with by GCC
- Repeal of Section 31110, 17GCA, and reenactment of Section 11971, P. L. 14-77 will address the Accreditation Commission's concern over the external environment that may compromise the institution's integrity and quality.
 - Concurs with change of title of Provost to President.
- Recommends inclusion of position of Vice President in the unclassified service of GCC.
 - Supports placing the service of the President on a contractual basis.
- The ... "No courtesy resignation" will allay the fear of the Accreditation Commission over the disruptive effect of replacement of Board members by each new Governor.
 - The Bill as a whole should meet the Commission's concern over governance.

2. Mr. Alan Yuen, Accreditation Coordinator, Guam Community College

Mr. Yuen stated that what Provost Nelson had said are, in essence, what the Accreditation Commission were concerned with.

3. Ms. Sheila Stevens, Executive Director of GFT

Ms. Stevens expressed the concurrence of GFT with Bill No. 75 as they believe the bill will strengthen the autonomy of GCC. GFT is concerned over the language of the bill which appears to ignore Paragraphs (b-d) in Section 11963. GFT will support Bill No. 75 in its entirety if Paragraphs (b-d) are retained.

Discussions which followed the presentation of testimonies are listed below.

- 1. Senator Herminia Dierking asked Provost Nelson whether he was representing LRC to which Mr. Nelson answered in the affirmative. She also wondered if Bill No. 75 is one of those bills considered "inorganic". She asked if LRC didn't view the bill as taking away the power of the Governor? Did LRC consider the bill "all right" to enact?
- 2. Mr. Peter Nelson explained that he was present at the LRC meeting when Bill No. 75 was discussed. He presented GCC's position paper and he was authorized to present the testimony as a representative of LRC.
- 3. Senator Quitugua referred to Provost Nelson for explanation the concern of GFT over the omission of Paragraphs (b-d) in the amendment. The consensus is that those paragraphs are not amended and remain as they are.
- 4. Senator Santos asked if the Vice President is included would the Deputy Provost continue? Provost Nelson replied that he was only referring to the Vice President's position. He also stated that there is a law which entitles each agency a first assistant and a private secretary. There appears to be some conflicting laws and confusion as to which law prevails. He feels that the bill will clarify that.
- 5. Senator Santos asked if the change of title to President is a recommendation of the Accreditation Commission and was told by Provost Nelson it was not. It was simply a Board of Trustees recommendation. The Provost explained that the change of title to President will bring GCC to be more in line with other community colleges.
- 6. Mr Alan Yuen, when asked, explained that a Provost is someone who usually works under either a President or a Chancellor and who is in charge of just one aspect the educational aspect.
- 7. Senator Quitugua verified with Provost Nelson that Bill No. 75, if enacted, will satisfy the Accreditation recommendations.

ANALYSIS OF BILL NO. 75

Bill No. 75 proposes to repeal and reenact certain sections of Title 17 GCA, in response to recommendations made by the Accreditation Commission with reference to appointment status and tenure of the Provost/President and a provision that ... "No courtesy resignation shall be accepted."

The bill also proposes to change the title of the chief executive officer of GCC from Provost to President.

COMMITTEE FINDINGS

The Committee finds that:

- 1. All witnesses favor passage of Bill No. 75 including the GCC Provost and GFT Executive Director.
- 2. The Governor's Legislative Review Committee is reportedly in favor of said bill and endorsed the testimony of GCC.

EXHIBITS

EXHIBIT	"A"	-	Testimony of Mr. Peter R. Nelson Provost of Guam Community College, dated February 6, 1985.
EXHIBIT	пВи	-	Testimony of Ms. Sheila Stevens, Executive Director of GFT, dated February 7, 1985.

B111 No. 75

Introduced by:

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F.J.A. Quitugua J.D. T.S. Nelman

RELATIVE TO REPEALING AND REENACTING SECTIONS OF THE GOVERNMENT CODE RELATIVE TO ACCREDITATION RECOMMENDATIONS TO GCC.

1 BE IT ENACTED BY THE PEOPLE OF THE TERRITORY OF GUAM: 2 Section 1. P.L. 14-77, Section 11971 is amended to read: 3 President instead of Provost wherever applicable. Section 2. Section 3110, 17 GCA is rescinded and Section 11971 is 4 reenacted to read: 5 6 \$11971. President. (a) The Board shall appoint the President of the College who shall be 7 its chief executive officer. The President of the College shall serve as 8 3 the executive officer of the Board and shall have full charge and control IO. of the administration and business affairs of the College. 11 Section 3. P.L. 14-77, Section 11974(a) is hereby repealed and re-12 enacted to read: "(a) With the exception of the President and the Private Executive 13 14 Secretary who shall be in the unclassified service, all other employees of the College shall be classified employees. The President shall serve 15 15 the College on a contractural basis." Section 4. P.L. 14-77, Section 11963 is hereby repealed and re-17 enacted to read: 18 19 \$11963. Administration of the Guam Community College. 20 (a) All powers vested in the Guam Community College except as pro-21 vided herein shall be exercised by the Guam Community College Board of 22 Trustees. The Board shall consist of seven (7) trustees nominated and 23 appointed by the Governor with the advice and consent of the Legislature. 24 Three (3) trustees shall be appointed to terms of three (3) years, three 25 (3) trustees shall be appointed to terms of five (5) years and the student

member provided for herein shall serve a term of two (2) years. Their

successors shall be appointed each for a term of five (5) years with the

I exception of the student member whose term shall be two (2) years from the

Z date of the expiration of the term for which his predecessor was appointed

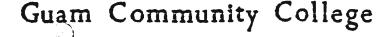
3 and has qualified. Board members shall be permitted to serve their full

4 term of appointment. No courtesy resignations shall be accepted. All

5 vacancies occuring on the Board of Trustees shall be filled by the

6 Governor with the advice and consent of the Legislature for the unexpired

7 term.





OFFICE OF THE PROVOST Telephone: 734-4311, Ext. 47/48

P. O. Box 23069

Guam Main Facility

Guam, 96921

February 6, 1985

Senator Franklin J. A. Quitugua Eighteenth Guam Legislature Chairman, Committee on Education P. O. Box CB-1 Agana, Guam 96910

Dear Senator Quitugua:

The purpose of this testimony is to report that Bill 75, An Act Relative to Repealing and Reenacting Sections of the Government Code Relative to Accreditation Recommendations to GCC, has been reviewed and concurred with by the College.

Before beginning, Section 3110, 17 GCA should be changed to read Section 31110, 17, GCA.

The College concurs with the rescinding of the Section 31110, 17 GCA and the reenactment of Section 11971, P.L. 14-77. The reenactment of Section 11971 addresses a concern voiced by the 1984 Accreditation Commission over the external environment that may compromise the institution's integrity and quality.

The College feels that the amendment to Section 1, P.L. 14-77, Section 11971 to read President instead of Provost is appropriate.

The chief executive officer for similar, singular institutions of higher learning with full charge and control of the institution's administration and business affairs is nationally known as the President.

The College feels that the repeal and reenactment of Section 3, P. L. 14-77, Section 11974(a) should include the position of Vice-President who also serves in the unclassified service. Because of the confidentiality and the sensitivity of matters that pass through the President's Office, the loyalty and support of the Vice-President and Private Executive Secretary is uncompromising, if the College's goals are to be reached. The College also feels that Section 11971(a) adequately addresses the visiting Commission's concern over the question of job security for the President through contractual services.

Finally, Section 11963's enactment of "... No courtesy resignation will be accepted." will serve to alleviate the fear of the Commission over the control of the appointment and tenure of the Board by a new governor.

EXHIBIT "A"

Senator Quitugua February 7, 1985 Page 2 The Bill as proposed should meet the Commission's concern over the College's governance. It provides for the continuity and longevity of the College as it strives to meet its goals.

Sincerely,

PETER R. NELSON

Provost

PRN: AY/mr

Local 1581 American Federation of Teachers P.O. Box 2301, AGANA, GUAM 96910 Tel: 734-4391-2

February 7, 1985

TO:

18th Guam Legislature

FROM:

Executive Director - GFT

SUBJECT: Bill 75

The Guam Federation of Teachers supports the intent of Bill 74 insofar as it strengthens the autonomous status of the Guam Community College.

We support the repeal and re-enactment of Paragraph (a) of Public Law 14-77 of Section 11963, as written in Bill 75. However, we are concerned that the language of the bill ignores paragraphs (b - d). We recommend that those sections of Section 11963 be retained as they specify such things as how the student member is selected, the requirements for a quorum, and the selection of the chairperson.

If Paragraphs (b-d) are retained them we are in support of the bill in its entirety.

Thank you for the opportunity to testify on this bill.

Sincerely,

2 heila M. Stevens

Sheila M. Stevens



Senator Quitugua February 7, 1985 Page 2

The Bill as proposed should meet the Commission's concern over the College's governance. It provides for the continuity and longevity of the College as it strives to meet its goals.

Sincerely,

PETER R. NELSON

Provost

PRN: AY/mr

EIGHTEENTH GUAM LEGISLATURE

CHAIRMAN, COMMITTEE ON RULES

Members: Speaker Carl T.C. Gutierrez Sens. Elizabeth P. Arriola, hiernilna D. Dietking, Franklin J. Gutierrez. Pilar C. Lujan, Ted S. Nelson, Don Parkinson, Franklin J. Quitugua, Joe T. San Agustin, Francisco R. Santos, Edward R. Duenas



SENATOR JOHN PEREZ AGUON P.O. Box CB-1 Agana, Guam USA 96910 472-2990, 472-3426, 472-6614 MEMBER

Committee on General Governmental Operations

Committee on Economic Development, Housing and Community Development

Committee on Tourism, Transportation and Communications

Committee on Federal, Foreign and Legal Affairs

August 22, 1985

The Honorable Joe T. San Agustin Acting Speaker Eighteenth Guam Legislature P.O. Box CB-1 Agana, Guam 96910

Dear Mr. Speaker:

The Committee on Rules at its meeting on August 21, 1985, approved the placement of Bill No. 75 as substituted first on the Second Reading File; and hereby transmit to the full Legislature Bill No. 75 as substituted by the Committee on Rules.

The Committee voting record for passage of Bill No. 75 is as follows:

TO DO PASS	88
TO NOT PASS	1
ABSTAIN	0
COMMENTS	2

A copy of the Committee Report and all pertinent documents are attached for your information.

Sincerely yours,

JOHN P. AGUON

Chairman

Attachments

Member

Substitute Bill No. 75 (LS)

MEMBERS	TO DO PASS	TO NOT PASS	ABSTAINED	COMMENTS
SEN. JOHN P. ARUON	<u>/</u>			<u>.</u>
Chairperson Chairperson SEN. EDIZABETH P. ARRIOLA Member	<u>L</u>		AND THE RESERVE AND THE RESERVE AND THE	- Cenar
SEN. HERMINIA D. DIERKING Member				10 Report
SEN. CARL T.C. GUTIERREZ Member				of no hes
SEN. FRANKLIN J. GUTIERREZ Member	V		•••	- Bayuan -
SEN. PILOR C. LUJAN				
Member SEN. TED S. NELSON			·····	·
SEN. DON PARKINSON				
Member Allotugue	1			
SEN. FRANKZÍN J. ODITUGUA Member SEN. JOZ T. SAN AGUSTIN				
SEN. FRANCISCO R. SANTOS	~		~	
Member SEN. EDWARD R. DUENAS				

COMMITTEE REPORT

Bill No. 75 As Substituted

"An act to repeal and reenact certain sections of Title 19, Guam Code Annotated relative to accreditation recommendations to Guam Community College, and for other purposes."

ACTION TAKEN BY COMMITTEE ON RULES

During a meeting of the Committee on Rules, held on August 21, 1985, Bill No. 75 was amended in the following fashion:

Section 1 was amended technically to include the proper section number and to make the language more clear.

Section 2 was amended techincally to include the proper section number. Section 3 was amended techincally to include the proper section number.

A new Section 4 was added to establish that the Deputy Provost shall be titled the Vice President and that he shall serve as Acting President in the President's absence.

A new Section 5 was added which mandates that the present Provost and Deputy Provost of the Guam Community College become the President and Vice President of the Guam Community College.

The original Section 4 became Section 6 and was amended techincally to include the proper section number.

Section 7 was added which establishes that the first assistant to the Police Chief of the Guam Police Department is a classified employee with the title of Deputy Police Chief; that in the absence or vacancy of the position of Deputy Police Chief and Police Chief that a person occupying a classified position in the Guam Police Department shall be Acting Police Chief. The section also stipulates that there shall be no Deputy Director of the Guam Police Department.

Section 8 sets a ceiling on appropriations to the Public Utility Agency of Guam of \$14,792,236.00 which includes savings from the implementation of the

COMMITTEE REPORT BILL NO. 75

page 2

provisions of P.L. 18-9.

Section 9 was added which authorizes the Governor to sell Lot No. 300-1, Agana, to Mrs. Engracia Ungacta, for current fair market value.

Section 10 was added which authorizes the Governor to sell that portion of the old Maxwell Street located between Lots No. 1248-NEW 2061 and 2060-R1, Agana, to Mildred Duenas and Pedro Blas, at fair market value.

Section 11 was added which appropriates \$33,000 from the General Fund to the Department of Revenue and Taxation to renovate and relocate the Motor Vehicle Office and construct an elevator.

The committee recommends that Bill 75 as substituted be reported out with the recommendation to do pass as substituted.

Introduced

JAN 14'85

Bill No. 75 (LS)

Introduced by:

F.J.A. Quitugua

1.10.

RELATIVE TO REPEALING AND REENACTING SECTIONS OF THE GOVERNMENT CODE RELATIVE TO ACCREDITATION RECOMMENDATIONS TO GCC.

- 1 BE IT ENACTED BY THE PEOPLE OF THE TERRITORY OF GUAM:
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- 3 President instead of Provost wherever applicable.
- 4 Section 2. Section 3110, 17 GCA is rescinded and Section 11971 is
- 5 reenacted to read:
- 6 <u>§11971.</u> <u>President.</u>
- 7 (a) The Board shall appoint the President of the College who shall be
- 8 its chief executive officer. The President of the College shall serve as
- 9 the executive officer of the Board and shall have full charge and control
- of the administration and business affairs of the College.
- 11 Section 3. P.L. 14-77, Section 11974(a) is hereby repealed and re-
- 12 enacted to read:
- "(a) With the exception of the President and the Private Executive
- 14 Secretary who shall be in the unclassified service, all other employees
- of the College shall be classified employees. The President shall serve
- 16 the College on a contractural basis."
- 17 Section 4. P.L. 14-77, Section 11963 is hereby repealed and re-
- 18 enacted to read:
- 19 §11963. Administration of the Guam Community College.
- 20 (a) All powers vested in the Guam Community College except as pro-
- vided herein shall be exercised by the Guam Community College Board of
- 22 Trustees. The Board shall consist of seven (7) trustees nominated and
- 23 appointed by the Governor with the advice and consent of the Legislature.
- 24 Three (3) trustees shall be appointed to terms of three (3) years, three
- 25 (3) trustees shall be appointed to terms of five (5) years and the student
- 26 member provided for herein shall serve a term of two (2) years. Their
- 27 successors shall be appointed each for a term of five (5) years with the

exception of the student member whose term shall be two (2) years from the

2 date of the expiration of the term for which his predecessor was appointed

and has qualified. Board members shall be permitted to serve their full

4 term of appointment. No courtesy resignations shall be accepted. All

5 vacancies occuring on the Board of Trustees shall be filled by the

Governor with the advice and consent of the Legislature for the unexpired

7 term.

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